

Government Administration Building 133 Elgin Avenue, Box 126 Grand Cayman KY1-9000 CAYMAN ISLANDS www.caymanfinance.gov.ky

# Introduction of Daylight Savings Time in the Cayman Islands

Consultation Paper

Monday, 15 September 2014

#### **CONSULTATION PROCESS**

### Request for feedback and comments

This document sets out several areas for consideration in the introduction of Daylight Savings Time in the Cayman Islands. The Government's intention to consult with the public on this matter was announced by the Premier in his 2014/15 Policy Statement, delivered in the Legislative Assembly on 26 May 2014.

This consultation is being conducted by the Minister for Commerce, Wayne Panton, through the Department of Commerce and Investment.

The Minister would like to hear from any interested members of the public, including:

- local trade associations
- religious organisations

#### Closing date for submissions: Thursday, 30 October 2014

If you have any comments on the introduction of Daylight Savings Time, please let us know. You can submit your comments:

Online: <u>Daylight Savings Time survey</u>

Email: info@dci.gov.ky

Mail: Department of Commerce and Investment, Government Administration Building,

133 Elgin Avenue, Suite 126, Grand Cayman, KY1-9000 CAYMAN ISLANDS

If you are submitting written comments, please provide the following information with your response:

- Whether you are commenting as an individual or on behalf of an organisation. If you are commenting on behalf of an organisation, provide the name of the organisation and background on the members that it represents.
- The district you live in.
- Your age.
- Your occupation (construction; government; financial services; tourism; wholesale or retail; utilities; real estate (including rental properties); education; healthcare; arts, entertainment and recreation; student; or other?).

Please note that Government will release a public report on the consultation responses. Your comments therefore may be made public and attributed to you by name/representing organisation, unless you indicate that:

a. your comments may be made public, but not attributed (i.e. anonymous); or

b. you do not want your comments to be made public.

Please note that an FOI request for information must be processed in accordance with that law.

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# **OVERVIEW**

Daylight Savings Time (DST) is the practice of adjusting clocks one hour forward during the longer summer months, and back again in the fall. This has the practical effect of providing more hours of sunlight in the evenings, especially in latitudes farther away from the equator. DST has been in use for more than 100 years, and was first introduced by Germany as a fuel saving measure during World War I. Currently, roughly 80 countries and territories around the world have some observation of DST.

The actual months used for DST is set as a matter of policy by governments that have implemented the practice. This varies by country, but the typical period in the northern hemisphere is either from the last Sunday in March to the last Sunday in October for European countries, or the second Sunday in March to the first Sunday in November for North America. For 2014, DST start and end dates for a select few countries are as follows.

|                | DST Start  | DST End     |
|----------------|------------|-------------|
| United Kingdom | March 30   | October 26  |
| United States  | March 9    | November 2  |
| Bahamas        | March 9    | November 2  |
| Bermuda        | March 9    | November 2  |
| Brazil         | October 19 | February 16 |
| Cuba           | March 9    | November 2  |
| Haiti          | March 9    | November 2  |
| Mexico         | April 6    | October 26  |

Other than those listed in the table above, no other Caribbean country has DST in effect.

# 1. Possible Introduction of Daylight Savings Time

There is significant debate on the advantages and disadvantages of DST. Some arguments are based on research and scientific study, but these should be taken in the context of the country in which the study was based.

The debate on the advantages and disadvantages of DST can be separated into five areas: Energy Use, Public Safety, Health, Economic Effects, and Inconvenience.

#### 1.1 ENERGY USE

A common argument is that the extra hour of daylight that results from DST will reduce energy consumption, as there will be less use of electricity for lighting. A counter argument is that the use of electricity will increase in the darker morning hours that result from DST. A variety of studies in several countries provide some support for both sides of this argument, suggesting that the potential benefit of electricity use reduction is only a marginal benefit.

#### 1.2 Public Safety

Studies in both the US and UK suggest that DST can result in small, significant decreases in traffic fatalities. However, some research has suggested an increase in traffic fatalities in the two weeks after DST starts, presumably because of persons adjusting to DST. Arguments are also made that the extra hour of sunlight decreases criminal activity, but studies in this areas have been inconclusive.

One additional concern is that school children will be arriving at school while it is still dark. This may be a concern because of potential safety issues.

## 1.3 HEALTH

Findings of the impact of DST on health have also had mixed results. On one hand, it can be argued that an extra hour of sunlight allows for outside physical activity and greater opportunity for vitamin D synthesis in the skin. On the other hand, risk associated with skin cancer can be increased, and studies have shown that the disruptive effect of the time transition on sleep patterns can have an impact on the incidence of heart attacks.

## 1.4 ECONOMIC EFFECTS

The agriculture sector has generally been against DST, as farming activity is closely aligned to the sun.

Generally, the benefits of DST on financial services and tourism are among the primary reasons that a move towards DST has been advocated for the Cayman Islands.

#### **Financial Services**

- being in sync with the large client base in New York
- eliminate some discrepancies arising in travel schedules that will make business travel simpler

#### **Tourism**

- increase the length of time that ships are in port
- stimulate shopping and dining experiences
- it would make it easier for some visitors to adapt to local time

# 1.5 Inconvenience

The seemingly simple matter of manually adjusting clocks as well as keeping track of potentially different DST schedules across multiple jurisdictions are cited as disadvantages of DST.

#### **Consultation questions**

- 1. Should the Cayman Islands Government introduce daylight savings time (DST)?
- 2. If DST was introduced, should Cayman follow the dates used in Europe (last Sunday in March to the last Sunday in October), or the dates used in North America (second Sunday in March to the first Sunday in November)?
- 3. What advantages do you see to introducing DST in the Cayman Islands?
- 4. What disadvantages to you see to introducing DST in the Cayman Islands?

# 2. TIMELINE AND NEXT STEPS

This consultation will run until midnight Thursday, 30 October.

Members of the public may submit their comments at any point over this period, and will be invited to participate in online discussions through social media sites such as Twitter and Facebook.

At the conclusion of the consultation period, a summary of the consultation results will be prepared for the Cabinet and subsequently, for the public.